

WHISTLEBLOWER POLICY & PROCEDURES

SOURCE OF OBLIGATION

From 1 July 2019, schools which are corporate bodies (companies limited by guarantee, incorporated associations or body corporates under any law) are required to observe the provisions of the *Corporations Act 2001* (Commonwealth) which relate to Whistleblowing. For companies limited by guarantee, there is also a requirement to have a Whistleblower Policy & Procedures which applies from 1 January 2020.

OUR POLICY

These Policy & Procedures apply to Kesser Torah College to ensure all individuals who disclose wrongdoing in relation to the college can do so safely, securely and with confidence that they will be protected and supported.

These policy and procedures are published on the College's website and made available to College Board members and College staff.

WHISTLEBLOWER PROCEDURES

1. What is a Qualifying Disclosure?

A qualifying disclosure is when an eligible Whistleblower makes a disclosure to an eligible recipient, and the eligible Whistleblower has reasonable grounds to suspect that the information concerns a disclosable matter.

A disclosure referred to above is authorised under this section if it is made:

- a. to **ASIC** (*Australian Securities and Investments Commission*); or
- b. to the **Registrar** (as defined in Section 9C of the *Corporations Act*); or
- c. to **APRA** (*Australian Prudential Regulation Authority*); or
- d. to a member of the **Australian Federal Police** (within the meaning of the *Australian Federal Police Act 1979*); or
- e. to a **legal practitioner** for the purpose of obtaining legal advice or legal representation in relation to the operation of this Part; or
- f. a **person or body prescribed by the regulations** for the purposes of this paragraph; or
- g. with the consent of the **discloser**.

2. Who can make a Qualifying Disclosure?

2.1 Eligible Whistleblowers

An eligible Whistleblower is an individual who is or has been any of the following, in relation to the College:

- a College Board member
- an employee
- a person who supplies goods or services (paid or unpaid)
- an employee of a person who supplies goods or services (paid or unpaid)
- an individual who is an associate of the College (as defined in the *Corporations Act 2001* (Commonwealth))
- a relative or dependent (or dependents of a spouse) of any individual described above.

2.2 Anonymous Disclosures

A disclosure can be made anonymously and still be protected under the *Corporations Act 2001* (Commonwealth). A discloser can choose to remain anonymous while making a disclosure, over the course of the investigation and after the investigation is finalised.

However, this may make it difficult to investigate the reported matter. The College encourages disclosers to provide their names.

If a discloser wishes to disclose anonymously, the discloser should provide sufficient information to allow the matter to be thoroughly investigated and the College encourages the discloser to provide an anonymous email address through which additional questions can be asked and information provided. It will also allow the College to report the progress of the investigation to the discloser, as proper.

3. Disclosable Matters that Qualify for Protection

3.1 Disclosable Matters

A disclosable matter is a disclosure of information where the eligible Whistleblower has reasonable grounds to suspect that the information relating to the College or a related company concerns:

- misconduct
- an improper situation or circumstances
- illegal activity (including conduct of officers and employees) – meaning activity in breach of the *Corporations Act 2001* (Commonwealth) or specified financial services legislation, or an offence against any law of the Commonwealth punishable by imprisonment of 12 months or more
- conduct (including conduct of officers and employees) that is a danger to the public or financial system.

This may include any conduct in relation to the operation of the College that involves:

- fraudulent activity
- unlawful or corrupt use of College funds
- improper accounting or financial reporting practices
- systemic practices that pose a serious risk to the health and safety of any person on College premises or during College activities.

If a disclosure is not about a disclosable matter, it will not qualify for Whistleblower protection under the *Corporations Act 2001* (Commonwealth).

3.2 Reasonable Grounds to Suspect

Whether a discloser would have 'reasonable grounds to suspect' is based on the reasonableness of the reasons for the discloser's suspicion, having regard to all circumstances when considered objectively.

If a disclosure is made without 'reasonable grounds to suspect' (e.g. where the disclosure is unfounded), the disclosure will not be a qualifying disclosure and the discloser will not have the protections provided for under this Policy & Procedures and the *Corporations Act 2001* (Commonwealth).

A discloser can still qualify for protection even if their disclosure turns out to be incorrect.

3.3 Personal Work-Related Grievances

Generally disclosures that concern personal work-related grievances do not qualify for protection.

A disclosure will concern a personal work-related grievance of the discloser if the information:

- concerns a grievance about any matter in relation to the discloser's employee's personal employment, having or tending to have implications for the discloser personally; and
- does not have significant implications for the College that do not relate the discloser; and
- does not concern conduct that is:
 - an alleged contravention of the *Corporations Act 2001* (Commonwealth) and specified financial services laws

- an offence against another law of the Commonwealth, which is punishable by imprisonment of 12 months or more
- a danger to the public or financial system.

Examples of disclosures about personal work-related grievances that may not qualify for protection include:

- an interpersonal conflict between the discloser and another employee
- a decision relating to the engagement, transfer or promotion of the discloser
- a decision relating to the terms and conditions of engagement of the discloser
- a decision to suspend or terminate the engagement of the discloser, or otherwise discipline the discloser.

These matters will be addressed in accordance with the college's Resolving Complaints, Grievances, Concerns and Allegations of Staff or Adult Misconduct Policy & Procedures.

A disclosure could qualify for protection if it concerns a personal work-related grievance and concerns alleged detriment (or a threat of detriment) to the discloser.

A personal work-related grievance may still qualify for protection if:

- it includes information about misconduct, or information about misconduct includes or is accompanied by a personal work-related grievance (mixed report)
- the entity has breached employment or other laws punishable by imprisonment for a period of 12 months or more, engaged in conduct that represents a danger to the public, or the disclosure relates to information that suggests misconduct beyond the discloser's personal circumstances
- the discloser suffers from or is threatened with detriment for making a disclosure
- the discloser seeks legal advice or legal representation about the operation of the Whistleblower protections under the *Corporations Act 2001* (Commonwealth).

4. Who Can Receive a Qualifying Disclosure

4.1 Eligible Recipients

An eligible recipient is an individual who occupies any of the following roles, in relation to the College or a related company:

- a College Board member or any member of the Executive Leadership or Campus Leadership team
- an auditor, or member of an audit team of the College or a related company
- an actuary of the College or a related company
- the Director of Workplace Law and Child Protection.

4.2 Making a Qualifying Disclosure

While an eligible Whistleblower can make a disclosure to any eligible recipient, the College encourages them to make a disclosure in writing to the Principal, via email.

If it is not appropriate for the disclosure to be made to the Principal, the eligible Whistleblower is encouraged to make the disclosure, in writing, to the President of the College Board, via email.

Where a disclosure is made to an eligible recipient who is not the Principal, then subject to the confidentiality protections set out at Section 6 below, it will be passed onto the Principal and dealt with in accordance with Section 5 below.

If an eligible Whistleblower wishes to obtain additional information about whistleblowing procedures and protections before formally making their disclosure, they can contact the Director of Workplace Law and Child Protection or an independent legal advisor.

4.3 External Disclosures

Disclosures may also qualify for protection if they are made to the Australian Securities and Investments Commission (**ASIC**), Australian Prudential Regulation Authority (**APRA**) or a prescribed Commonwealth

authority, or if an eligible Whistleblower makes a disclosure to a legal practitioner to obtain advice about the operation of the Whistleblower provisions.

Eligible Whistleblowers who make a 'public interest disclosure' or an 'emergency disclosure' also qualify for protection.

4.4 Public Interest Disclosures

An eligible Whistleblower can disclose to a member of Parliament or a journalist **only if the information has been previously disclosed to ASIC, APRA or a prescribed Commonwealth authority**, and:

- at least 90 days has passed since the eligible Whistleblower made the first disclosure to ASIC, APRA or a prescribed Commonwealth authority
- the eligible Whistleblower does not have reasonable grounds to believe action is being, or has been, taken to address the information in the disclosure
- the eligible Whistleblower has reasonable grounds to believe that making a further disclosure of the information would be in the public interest
- before making the disclosure, the eligible Whistleblower gives written notice to the original recipient that includes sufficient information to identify the previous disclosure and states that they intend to make a public interest disclosure
- the extent of information disclosed is no greater than necessary to inform the recipient of the disclosable matter.

An eligible Whistleblower may wish to consider obtaining independent legal advice before making a public interest disclosure.

4.5 Emergency Disclosures

An eligible Whistleblower can disclose to a member of Parliament or a journalist **only if the information has been previously disclosed to ASIC, APRA or a prescribed Commonwealth authority**, and:

- the eligible Whistleblower has reasonable grounds to believe that the information concerns a substantial and imminent danger to the health or safety of one or more persons or to the natural environment
- before making the disclosure, the eligible Whistleblower gives written notice to the original recipient that includes sufficient information to identify the previous disclosure and states that they intend to make an emergency disclosure
- the disclosure of information is no greater than necessary to inform the recipient of the substantial and imminent danger.

An eligible Whistleblower may wish to consider obtaining independent legal advice before making an emergency disclosure.

5. Investigating a Qualifying Disclosure

5.1 Receiving a Disclosure

Upon receiving a disclosure, the recipient (the Principal or President of the College Board) will assess the disclosure to determine whether it qualifies for protection under the *Corporations Act 2001* (Commonwealth) and is to be managed in accordance with this Policy & Procedures (qualifying disclosure) or the disclosure concerns matters that should be managed in accordance with related policies.

5.2 Investigating a Qualifying Disclosure

The College will acknowledge receipt of a disclosure within a reasonable period, assuming the 'eligible Whistleblower' can be contacted (including through anonymous channels). The College will assess disclosures to determine whether:

- they fall within the Whistleblower Protection Scheme
- an investigation is required – and if so, how that investigation should be carried out.

Generally, If an investigation is required, the College will determine:

- the nature and scope of the investigation
- who should lead the investigation – including whether an external investigation is appropriate
- the nature of any technical, financial or legal advice that may be required to support the investigation
- the anticipated timeframe for the investigation. Each investigation will be different which will impact the applicable timeframe. However, the College’s intent is to complete an investigation as soon as practicable.

Where practicable, the College will keep the eligible Whistleblower informed of the steps taken or to be taken (or if no action is to be taken, the reason for this), and provide appropriate updates, including about the completion of any investigation. However, the extent of the information provided, or whether it will be provided at all, will be subject to applicable confidentiality considerations, legal obligations and any other factors the College considers relevant in the situation.

The College may not be able to undertake an investigation, or provide information about the process etc., if it is not able to contact the eligible Whistleblower, for example, if a disclosure is made anonymously and has not provided a means of contact.

Where practicable, Whistleblowers will receive updates about when the investigation has begun, while the investigation is in progress and after the investigation has been finalised. The frequency and timeframe of any updates may vary depending on the nature of the disclosure. The College will also have regard to confidentiality considerations when providing updates.

5.3 Fair Treatment of Employees Mentioned in Disclosures

The College will take steps to ensure the fair treatment of employees who are mentioned in a disclosure that qualifies for protection:

- disclosures will be handled confidentially when it is practical and appropriate in the circumstances
- when an investigation needs to be undertaken, the process will be objective and fair
- College employees about whom disclosures are made will be given an opportunity to respond to the relevant allegations made in the qualifying disclosure.

The College's Employee Assistance Program (**EAP**) services will be available to College employees affected by the disclosure, should they require that support.

The College will document the steps of the investigation and the findings from the investigation and report those findings to those responsible in the school. The method for documenting and reporting the findings will depend on the nature of the disclosure. There may be circumstances where it may not be appropriate to provide details of the outcome to the discloser.

6. Confidentiality and Records

Under the *Corporations Act 2001* (Commonwealth), the identity of the discloser of a qualifying disclosure and information which is likely to lead to the identification of the discloser must be kept confidential.

Exceptions to this are disclosures to ASIC, the Australian Federal Police, a legal practitioner for the purpose of obtaining advice about the application of the Whistleblower protections or made with the consent of the discloser.

If a disclosure involves an issue which the school is required to report, the College may not be able to maintain the confidentiality of the identity of the disclosure. This disclosure could include NSW Police, the NSW Office of the Children’s Guardian, NSW Education Standards Authority (NESA) or the NSW Department of Education.

It is also permissible to disclose information which could lead to the identification of the discloser if the disclosure is necessary for the purpose of investigating the matter, if all reasonable steps are taken to reduce the risk that the discloser will be identified because of the information being disclosed.

Breach of these confidentiality protections regarding the discloser's identity and information likely to lead to the identification of the discloser is a criminal offence and may be the subject of criminal, civil and disciplinary proceedings.

Confidentiality must be observed in relation to handling and storing records.

7. Whistleblower Protections and Support

Confidentiality

Eligible Whistleblowers making a qualifying disclosure are protected by the requirement that their identity, and information that may lead to their identification, should be kept confidential, subject to relevant exceptions as set out in Section 6 above.

The College will protect an eligible Whistleblower's identity by appropriately redacting documents and referring to the Whistleblower in gender-neutral terms. It will also secure all documents and communicate them in a way that will maintain confidentiality.

Immunity

Eligible Whistleblowers making a qualifying disclosure cannot be subject to any civil, criminal or administrative liability (including disciplinary action) for making the disclosure. No contractual or other remedy or right may be enforced or exercised against the person based on the disclosure.

Whistleblowers who make some types of qualifying disclosures (external to the school) are also provided immunities to ensure that information they disclose is not admissible in evidence against them in criminal proceedings or in proceedings for the imposition of a penalty, other than proceedings in respect of the falsity of the information.

These immunities do not prevent an eligible Whistleblower being subject to criminal, civil or other liability for conduct that is revealed by the Whistleblower, only that the information the person has disclosed is not admissible in certain proceedings against them.

Detriment

Eligible Whistleblowers are also protected from victimisation – suffering any detriment by reason of the qualifying disclosure. It is unlawful for a person to engage in conduct against another person that causes, or will cause detriment, where the person believes or suspects that the other person or a third person made, may have made, proposes to make or could make a qualifying disclosure.

Threats of detriment are also unlawful.

Detriment has a very broad meaning and includes dismissal of an employee, injuring an employee in their employment, alteration of an employee's position or duties to their disadvantage; discrimination between an employee and other employees; victimisation of a dependent of the discloser, harassment or intimidation of a person or harm or injury to a person, including psychological harassment; damage to a person's property, reputation or business or financial position.

If an eligible Whistleblower believes they are being subjected to a detriment or a threat of detriment, this should immediately be reported in writing to the Principal, via email.

If it is not appropriate for the report to be made to the Principal, the eligible Whistleblower should report the matter, in writing, to the President of the College Board, via email.

The College may also consider a range of other matters to protect an eligible Whistleblower from the risk of suffering detriment and to ensure fair treatment of individuals mentioned in a disclosure. Steps it will take to help achieve this may include:

1. assessing whether anyone may have a motive to cause detriment – information could be gathered from an eligible Whistleblower about:
 - a) the risk of their identity becoming known.
 - b) who they fear might cause detriment to them.

- c) whether there are any existing conflicts or problems in the workplace.
- d) whether there have already been threats to cause detriment.
2. analysing and evaluating the likelihood of each risk and evaluating the severity of the consequences.
3. developing and implementing strategies to prevent or contain the risks – for anonymous disclosures, and assessing whether the discloser’s identity can be readily identified or may become apparent during an investigation
4. monitoring and reassessing the risk of detriment where required – the risk of detriment may increase or change as an investigation progresses, and even after an investigation is finalised
5. taking steps to ensure that:
 - a) a. disclosures will be handled confidentially when it is practical and appropriate in the circumstances.
 - b) b. each disclosure will be assessed and may be the subject of an investigation.
 - c) c. the objective of an investigation is to determine whether there is enough evidence to substantiate or refute the matters disclosed.

The College's EAP services will be available to eligible Whistleblowers who are employees, should they require that support. If a Whistleblower who is not an employee wishes to obtain support, such counselling or other professional support, they should contact the College Principal

Remedies available to an eligible Whistleblower for being subjected to detriment could include:

- compensation
- injunctions and apologies
- reinstatement of a person whose employment is terminated
- exemplary damages.

Schools and individuals may face significant civil and criminal penalties for failing to comply with confidentiality and detrimental conduct provisions.

8. Contact

If you have any queries about this Policy & Procedures, you should contact the ***Principal on 02 9301 1109.***

9. Storage of Documentation

All documentation relating to any allegation and subsequent investigation that is collected by the College will be stored on the paper/electronic file of the person subject to the allegation. This includes the results of the investigation and any recommendations.

10. Related Policies

- Complaints or allegations of staff misconduct that do not meet the criteria of a whistleblowing disclosure will be addressed in accordance with the *College’s Resolving Complaints, Grievances, Concerns and Allegations of Staff or Adult Misconduct Policy and Procedures.*
- Disclosures about reportable conduct will be addressed in accordance with the *College’s Child Protection Policy.*
- Unlawful discrimination, harassment or bullying complaints may be addressed in accordance with the *College’s Discrimination, Harassment, Vilification and Bullying Policy and Procedures and the Anti-Bullying Policy.*